Appendix 1

Provisional Outturn 2020/21

Policy & Resources Committee 23rd June 2021

Lead Officer: Mark Green

Report Authors: Ellie Dunnet/Paul Holland

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Part A

Executive Summary & Overview

This report provides members with the provisional outturn for 2020/21, covering activity for both the Council as a whole and this committee's revenue and capital accounts for the fourth quarter of 2020/21.

Members will be aware that since the budget was agreed in February 2020, the position for 2020/21 and future years has changed significantly as a result of the Covid-19 pandemic. Specific impacts include:

- Redirection of existing resources to support vulnerable people
- Administering government support schemes, notably business rate reliefs and arants
- Increased activity in some council services
- Temporary closure of some Council facilities
- Reduction in levels of activity in some other Council services
- Income generating activities severely impacted by overall contraction in economic
- Change in working patterns, with almost all office-based staff now working from home
- Reduced levels of Council Tax and Business Rates collection.

As reported throughout the financial year, it was anticipated that this would result in adverse budget variances for many service areas for 2020/21, particularly in relation to income. However, progressively more generous government support and active mitigation of the losses have resulted in an overall underspend of £1.2m for the 2020/21 financial year. This is essentially an overcorrection for the very significant losses that the Council has incurred. The underspend is one-off in nature and does not give a true reflection of the underlying budget position.

The overall position for the Council as reported to government on our monthly financial monitoring returns is summarised in table 1 below, along with funding that we have received from central government during the year. Councils have been asked to complete these returns to enable a comprehensive picture of the financial impact of Covid-19 on local authorities to be compiled by the Ministry of Housing, Communities and Local Government.

	£000
Additional Spending	1,668
Income Reductions:	
Business Rates (MBC share)	895
Council Tax (MBC share)	591
Other Income	4,699
Total	7,853
Offset by	
Unringfenced government grants	2,525
Sales, fees and charges compensation (estimated)	2,321
Tax Income Guarantee compensation (estimated)	52
New Burdens funding	567
Service specific grants	743
	6,208

Table 1, Covid-19 financial impact and government funding

It should be noted that the projections detailed within table 1 do not correspond to the in-year budget outturn. This arises for the following reasons:

- Due to the statutory accounting arrangements for council tax and business rates, these losses do not impact the general fund balance until next year.
- The variances above reflect an estimate of the financial impact of Covid-19, and do not take into account other factors which may impact on the budget outturn such as underspends that have the effect of mitigating Covid-19 related losses.

Given the all-encompassing impact of Covid-19 across many of the Council's services, mitigation for losses will be treated as a corporate exercise, and we will therefore not attempt to apportion all unringfenced support received across service committees.

In addition to the unringfenced grants totalling £2.5m, the council has received funding which can be clearly matched to additional expenditure, or outgoing grants. These funding streams have been used during the year to offset increased costs incurred in responding to the Covid-19 pandemic. Any unspent funding at 31 March which is ringfenced for specific activities will be carried forward into the current financial year and will be used to fund further activities which support the intended purpose of the grant. Further information on how grants have been used is provided in Section B5 of this report.

The impacts which arise from areas both within this committee's remit and the other three service committees are detailed within section B of this report.

The analysis also includes both the revenue and capital year-end position, and updates the Committee on a range of other inter-related financial matters including Local Tax Collection, Reserves and Balances, Treasury Management and Maidstone Property Holdings.

The budget figures shown for revenue and capital are the revised estimate for 2020/21.

The headlines for Quarter 4 are as follows:

Part B: Revenue Budget - Q4 2020/21

- At the Quarter 4 stage, the Council has incurred net expenditure of £20.065m against a profiled budget of £21.287m, representing an underspend of £1.222m.
- For the services reporting directly to PRC, net expenditure of £7.715m has been incurred against an annual budget of £11.605m, representing an underspend of £3.890m. These underspends arise largely from the receipt of government grants for Covid-19 which will be used to cover overspends across all the service committees.
- There is a separate section later in this Appendix that provides more details on the various government grants that have been received.

Part C: Capital Budget - Q4 2020/21

- At the Quarter 4 stage, the Council has incurred overall expenditure of £20.123m against a budget allocation within the Capital Programme of £28.509m.
- Expenditure for services reporting directly to PRC of £11.565m has been incurred against the budget of £12.871m.

Part D: Local Tax Collection 2020/21

- Adjusted target collection rates for Council Tax and Business Rates have been met. However, overall levels of both Council Tax and Business Rates collected are lower than at the corresponding point in the previous year owing to Covid-19.
- It is anticipated that the Council will retain £0.335m through the Kent Business Rates Pool in 2020/21.

Part E: Reserves & Balances 2020/21

- The unallocated balance on the general fund has increased by £0.1m and this balance remains above the minimum level agreed by Council in February 2021.
- The Council held usable reserves (including earmarked reserves) of £31.8m at 31 March 2021, however £13.6m of this will need to be paid into the collection fund to offset deficits over the coming years.

Part F: Treasury Management 2020/21

The Council held short-term investments of £16.16m and had £11.0m in outstanding borrowing as at 31st March 2021.

Part G: Maidstone Property Holdings Ltd. (MPH)

MPH net rental income for the fourth quarter of 2020/21 was £138,274. Rent arrears as at 31st March 2021 totalled £8,044.

Part B

Fourth Quarter Revenue Budget 2020/21

B1) Revenue Budget: Council

- B1.1 At the Quarter 4 stage, the Council has incurred net expenditure of £20.065m against a profiled budget of £21.287m, representing an underspend of £1.222m.
- B1.2 Tables 1, 2 and 3 below provide further insight into the Council's income and expenditure position for Quarter 4 2020/21 by providing alternative analyses: by Committee, Priority and Subjective Heading. The budget figures shown are the revised estimate for 2020/21.

Table 1: Net Expenditure 2020/21 (@ 4th Quarter): Analysis by COMMITTEE

Committee	Full Year Budget	Actual	Variance
	£000	£000	£000
Policy & Resources	11,605	7,715	3,890
Strategic Planning and Infrastructure	-468	1,251	-1,719
Communities, Housing & Environment	8,915	8,326	589
Economic Regeneration & Leisure	1,235	2,772	-1,537
Net Revenue Expenditure	21,287	20,065	1,222

Table 2: Net Expenditure 2020/21 (@ 4th Quarter): Analysis by PRIORITY

Priority	Full Year Budget £000	Actual £000	Variance £000
Safe, Clean and Green	6,514	6,256	259
Homes and Communities	2,057	2,121	-64
Thriving Place	1,423	2,705	-1,282
Embracing Growth and Enabling Infrastructure	-395	1,252	-1,647
Central & Democratic	11,687	7,731	3,956
Net Revenue Expenditure	21,287	20,065	1,222

Table 3: Net Expenditure 2020/21 (@ 4th Quarter): Analysis by SUBJECTIVE SPEND

Subjective	Full Year Budget	Actual	Variance
	£000	£000	£000
Employees	22,034	21,496	538
Premises	5,554	5,423	131
Transport	670	527	143
Supplies & Services	11,741	12,268	-527
Agency	5,780	5,855	-75
Transfer Payments	45,027	43,958	1,069
Asset Rents	1,094	1,891	-796
Income	-70,615	-71,354	739
Net Revenue Expenditure	21,287	20,065	1,222

B2) Revenue Budget: Policy & Resources (PRC)

B2.1 Table 4 below provides a detailed summary of the budgeted net expenditure position for the services reporting directly into PRC at the end of Quarter 4. The financial figures are presented on an 'accruals' basis (e.g. expenditure for goods and services received, but not yet paid for, is included).

Table 4: PRC Revenue Budget: NET EXPENDITURE (@ 4th Quarter 2020/21)

(a)	(b)	(c)	(d)
	Approved		
	Budget for		
Cost Centre	Year	Actual	Variance
	£000	£000	£000
Civic Occasions	42	16	25
Members Allowances	389	360	30
Members Facilities	29	24	6
Contingency	-304	-5,425	5,121
Performance & Development	14	2	12
Corporate Projects	0	0	0
Press & Public Relations	24	27	-2
Corporate Management	117	589	-472
Unapportionable Central Overheads	304	238	66
Council Tax Collection	66	65	1
Council Tax Collection - Non Pooled	-358	-59	-299
Council Tax Benefits Administration	-152	-146	-7
NNDR Collection	1	3	-2
NNDR Collection - Non Pooled	-234	-195	-39
MBC- BID	0	-14	15
Registration Of Electors	49	76	-27
Elections	1	1	0
KCC Elections	0	0	0
PCC Elections	0	0	0
General Elections	0	2	-2
European Elections	0	-3	3
Emergency Centre	27	16	11
Brexit	0	-0	0
Medway Conservancy	120	120	0
External Interest Payable	1,362	152	1,210
Interest & Investment Income	-100	-36	-64
Palace Gatehouse	-10	-7	-3
Archbishops Palace	-95	-99	3
Parkwood Industrial Estate	-308	-323	15
Industrial Starter Units	-28	-20	-8
Parkwood Equilibrium Units	-85	-84	-1
Sundry Corporate Properties	-381	-85	-297
Phoenix Park Units	-216	-212	-3
Granada House - Commercial	-117	-113	-4
MPH Residential Properties	-279	-133	-146
Heronden Road Units	-162	-171	9
Boxmend Industrial Estate	-93	-126	33

(a)	(b)	(c)	(d)
(-)	Approved	(-)	(- /
	Budget for		
Cost Centre	Year	Actual	Variance
	£000	£000	£000
Lockmeadow	60	62	-2
NEW Lockmeadow Complex	-1,020	-530	-489
Wren Industrial Estate	-140	-76	-65
Pensions Fund Management	1,674	1,687	-13
Non Service Related Government Grants	-4,472	-4,472	0
Rent Allowances	-125	-99	-25
Non HRA Rent Rebates	-11	-26	15
Discretionary Housing Payments	1	-10	11
Housing Benefits Administration	-354	-345	-9
Innovation Centre Section	123	102	21
Democratic Services Section	207	211	-4
Mayoral & Civic Services Section	127	110	17
Chief Executive	206	203	<u>3</u>
Communications Section	203	194	
Policy & Information Section	276	270 123	6
Head of Policy and Communications Revenues Section	129 592	593	- <u>1</u>
Registration Services Section	145	118	- <u>1</u> 27
Benefits Section	567	566	1
Fraud Section	58	42	16
Mid Kent Audit Partnership	298	253	45
Director of Finance & Business Improvement	161	158	4
Accountancy Section	807	745	61
Legal Services Section	507	605	-97
Director of Regeneration & Place	160	101	60
Procurement Section	123	94	29
Property & Projects Section	500	513	-13
Corporate Support Section	272	265	6
Improvement Section	395	383	11
Executive Support Section	190	172	19
Head of Commissioning and Business Improvement	121	114	7
Mid Kent ICT Services	736	714	21
GIS Section	138	137	1
Customer Services Section	732	694	38
Director of Mid Kent Services	60	58	1
Mid Kent HR Services Section	457	432	25
MBC HR Services Section	95	26	69
Head of Revenues & Benefits	80	80	-1
Revenues & Benefits Business Support	131	131	0
Dartford HR Services Section	-30	-6	-24
IT Support for Revenues and Benefits	49	48	1
Emergency Planning & Resilience Salary Slippage	26	28	-2
Town Hall	- <mark>212</mark> 97	0 85	- <mark>212</mark> 12
South Maidstone Depot	185	191	-6
The Link	82	71	11
Maidstone House	1,017	973	44
Museum Buildings	269	305	-36
I.T. Operational Services	581	551	30
Central Telephones	15	11	4
Apprentices Programme	35	34	1
Internal Printing	-5	-15	10
Debt Recovery Service	-11	20	-31
Debt Recovery MBC Profit Share	-144	-15	-129
General Balances	856	857	-1
Earmarked Balances	6,727	6,727	0
Invest To Save	10	0	10
Appropriation Account	1,094	1,892	-797
Pensions Fund Appropriation	-2,868	-2,880	12
Totals	11,605	7,715	3,890

B2.2 The table shows that, at the Quarter 4 stage, for the services reporting directly to PRC, net expenditure of £7.715m has been incurred against an annual budget of £11.605m, representing an underspend of £3.890m. These underspends arise largely from the receipt of government grants for Covid-19 which will be used to cover overspends across all the service committees. These grants are show against the 'Contingency' line in the above table.

B3) PRC Revenue Budget: Significant Variances

- B3.1 Within the headline figures, there are a number of both adverse and favourable net expenditure variances for individual cost centres. It is important that the implications of variances are considered at an early stage, so that contingency plans can be put in place and, if necessary, be used to inform future financial planning. Variances have been reported to each of the service committees on a quarterly basis throughout 2020/21.
- B3.2 Table 5 below highlights and provides further detail on the most significant variances at the end of Quarter 4.

Table 5: PRC Variances (@ 4th Quarter 2020/21)

	Positive	Adverse
	Variance	Variance
	Q4	Q4
Policy & Resources Committee	£0	00
Contingency – This underspend is largely represented by central government	5,121	
funding for Covid-19, and it will offset various overspends as detailed elsewhere		
in this section of the report.		
Corporate Management - As a result of Covid-19 there has been a significant		-472
increase in the corporate bad debt provision.		
Unapportionable Central Overheads – Actual costs for pensions backfunding	66	
were lower than had been forecast.		
Council Tax & NNDR Collection (Non-pooled) - As courts were not open for		-338
much of 2020/21, it was not possible for revenues team to apply costs to		
Council Tax and Business Rates accounts in arrears for a large part of the year.		
External Interest Payable - £0.797m of this variance represents the budget that	1,210	
was set aside for the minimum revenue provision (MRP) for capital borrowing.		
For accounting purposes this entry is posted to the appropriation account, so		
there is a compensating adverse variance shown against that budget below.		
The remaining balance relates to savings on interest costs due to slippage in		
the capital programme, and through utilising short term borrowing.		
Interest & Investment Income – Investment rates have remained low, and a		-64
decision was taken to keep funds in liquid accounts which have lower yields		
than longer term deposits.		

	Positive Variance Q4	Adverse Variance Q4
Policy & Resources Committee	£0	00
Sundry Corporate Properties – This variance relates to a budget strategy item		-296
for income from future property purchases. In the event, only one significant		
purchase (Wren Industrial Estate) was identified, and both government policy		
and the pandemic have constrained the acquisition strategy.		-146
Maidstone Property Holdings Residential Properties – Adverse variances have arisen from increased repairs and maintenance costs had Granada House. We		-146
have received less income than anticipated owing to the timing of completion		
of new developments.		
Lockmeadow Complex – This heading includes income due to the Council		-489
arising from the long leasehold interest that it acquired in 2019/20. Due to the		
closure of the complex during periods of lockdown there will be a shortfall in		
rental income in cash terms.		
Wren Industrial Estate – The budget was set for the full year, but the		-65
acquisition of the property only took place part way through the year.		
Debt Recovery Service - There was a reduction in council cases being received		-159
as there were no court dates in 2020/21 so there was a significant reduction in		
income. In addition, at times enforcement agents were unable to call due to		
the high number of Covid cases in the area. Enforcement agent posts were not		
filled when they became vacant and other costs were reduced, including		
renting a vehicle out, which has helped to partially offset the reduction in income.		
Salary Slippage - There is a credit budget for 'salary slippage' being the savings		-212
arising from staff vacancies. These are reflected in the actual figures for		_
individual sections (i.e. staff teams). The section codes underspent in aggregate		
by £362,000. This was significantly more than the budget for salary slippage		
and reflects a policy of deliberately holding posts vacant to address the budget		
risks that it was originally thought would be posed by Covid-19.		
Appropriation Account – This is a compensating variance for MRP referenced		-797
above against the External Interest Payable budget		

B4) Other Revenue Budgets: Significant Variances

B4.1 Tables 6, 7 and 8 below highlight and provide further detail on the most significant variances

Table 6: SPI Variances (4th Quarter 2020/21)

	Positive	Adverse
	Variance	Variance
	Q4	Q4
Strategic Planning & Infrastructure Committee	£0	00
PLANNING SERVICES		
Building Control Chargeable – The service has achieved additional income	61	
through the year as well as a slight reduction in running costs.		
Development Control Appeals – This variance is primarily down to costs		-78
incurred for the Church Road Otham appeal.		
Development Control Majors - The reduction in income is		-105
explained by a number of factors, primarily new legislation relating		
to affordable housing introduced in response to the pandemic and		
issues around the Local Plan. However, the reduction has been less		
than was initially forecast earlier in the year.		
Development Control Other - The reduction in income has been		-91
less than was initially forecast, around 10% for the year to date.		

Local Plan Review

B4.1 The Local Plan Review (LPR) process is an important, high profile and continuous task undertaken by the Planning Services team. The associated revenue spending profile however is cyclical and does not fit the conventional 12-month financial planning process for general revenue expenditure. Instead, spending tends to follow the five-year production period of each Local Plan with various peaks and troughs over that time period.

B4.2 The LPR process is therefore funded through an annual £200,000 revenue contribution, in addition to the existing service budget, with any remaining unspent balances at year end automatically rolled forward into the following financial year. The table below shows the available revenue resources currently allocated to fund LPR activities, and the spend as at 31st March 2021.

Opening Balance 01/04/2020 (including 2020/21 allocation)	Budget Adjustments	Actual Spend 2020/21	Variance against adjusted budget
£'s	£'s	£'s	£'s
508,280	73,210	638,847	-57,357

Table 6a, Local Plan Review budget (Q4, 2020/21)

- B4.3 The primary reasons for the variance arise from increased spending in relation to sustainability appraisals, transport modelling, the accelerated timetable for LPR completion and the extension of contracts for specialist contractors.
- B4.4 As previously agreed by Policy & Resources committee, the in-year overspend has been addressed as follows:
- £55,750 will be offset against a reduction in revenue costs for the Director of Regeneration and Place. This is a result of work which the Director of Regeneration and Place is currently undertaking relating to the Garden Community project, which will be capitalised.
- A £15,000 underspend on a project which was funded from the business rates pilot (Affordable Housing Supplementary Planning Guidance) has been reallocated to the Local Plan Review budget.
- The residual overspend has been funded through corporate contingency budgets.

2021/22

B4.5 Looking ahead to the 2021/22 financial year, spend for April and May has been summarised below:

Staffing costs £76,637 Commissioned work £7,281 £83,918 Total

The cost for commissioned work represents expenditure incurred to date on economic impact consultancy.

B4.6 Funding for the work in the current financial year is as follows:

Annual LPR budget	£200,000
Section 106 funding for Town Centre Planning	£78,333
Vacancies within permanent staffing budget	£45,000
Capitalisation of Director of Regeneration & Place	£41,813
Total	£365,146

B4.7 This budget is now managed by Head of Planning and Development who is seeking to ensure that expenditure can be met from the available resources. Spend in this area continues to be carefully monitored with the support of finance officers.

	Positive Variance Q4	Adverse Variance Q4
Strategic Planning & Infrastructure Committee	£0	00
PARKING SERVICES		
On Street Parking – Penalty Charge Notice (PCN) and parking meter		-146
income recovered during quarters 2 and 3 but fell again in the final		
quarter due to the last lockdown.		
Pay & Display Car Parks – Income levels recovered during quarters 2		-1,310
and 3 and occupancy rates levelled off, but income fell again during		
the final quarter due to the last lockdown.		
Off Street Parking Enforcement - PCN and parking meter income had		-129
recovered during quarters 2 and 3 but fell again in the final quarter		
due to the last lockdown.		
Mote Park Pay & Display – Despite the lockdowns occupancy rates	52	
were high throughout the year leading to increased income.		

Table 7: CHE Variances (@ 4th Quarter 2020/21)

	Positive Variance Q4	Adverse Variance Q4
Communities, Housing & Environment Committee	£0	00
Parks & Open Spaces - There were savings from a number of vacant posts which were partially offset by the costs of some additional tree works	51	
Crematorium – Income levels increased significantly due to increased demand from Covid-19 related deaths.	277	
CCTV - Mobile cameras were not deployed through the year and not all the static cameras were powered up, so costs were reduced this year.	59	
Public Conveniences – This variance has arisen from a number of factors, primarily due to water leaks and increased running costs.		-59
Street Cleansing – Increased income and vacant posts have led to the underspend in this area.	52	
Recycling Collection – Green bin income has increased significantly and there has been a reduction in running costs.	126	
Community Hub – These costs will be funded by the central government grants referenced earlier in this section (Policy & Resources).		-85

Table 8: ERL Variances (@ 4th Quarter 2020/21)

	Positive Variance Q4	Adverse Variance Q4
Economic Regeneration & Leisure Committee	£0	00
Leisure Centre - The leisure centre was closed for a substantial part of the year. Serco Leisure are taking advantage of their contractual position to recover their losses from MBC, less £5,000 payable by the Leisure Trust. This is partially offset by a contribution from the National Leisure Recovery Fund. In addition, Serco have not paid the annual £0.200m contribution due under the contract. Mote Park Adventure Zone — The contractor (Serco) has been granted contract relief owing to closure of the facility due to Covid-		-1,201 -159
19. Mote Park Café – The contract expired in March 2020, and the temporary replacement facility was not established until later in the year.		-68
Market – Income was reduced due to Covid-19 impacting on lettings of both stalls and the Market Hall.		-115

B5) Grants

- B5.1 The Council has received a significant amount of grant funding over the past year, in relation to its role in responding to the impact of the Covid-19 pandemic. The grants fall into three broad categories:
 - Money which has been (or is due to be) passported to businesses and others;
 - Service specific grants which are paid to the Council with the expectation that the money will be used for a particular purpose; and
 - Unringfenced grants which have been paid to the Council to support with the additional costs incurred in responding to Covid-19, or to compensate for income losses.
- B5.2 A summary of grant activity falling under each of these three headings is set out below.

Passported Funds

B5.3 At 31 March 2021, £46.3m had been paid out to businesses and others under the following grant schemes:

Table 9: Summary of grants paid out to businesses and others 2020/21

Grant Description	Grant Description Total Pa			
	No.	Value		
Retail, Hospitality and Leisure & Small Businesses	2,247	£28,890,000		
Discretionary Scheme	252	£1,425,250		
LRSG Mandatory November Lockdown2	924	£1,564,384		
LRSG Tier 3 Closed	411	£360,583		
Wet Led Pubs	77	£77,000		
Tier 3 Open	3	£31,822		
LRSG Tier 4 Closed	1,116	£746,819		
LRSG Lockdown 3	1,836	£6,957,579		
LRSG Extension 16 February to 31 March 2021	886	£2,324,585		
Additional Restrictions Grant 1	125	£155,630		
Additional Restrictions Grant 2	231	£251,648		
Additional Restrictions Grant 3	417	£1,696,493		
Additional Restrictions Grant 4	257	£1,368,338		
Track & Trace Grant - Mandatory Scheme		£99,506		
Track & Trace Grant - Discretionary Scheme		£124,027		
Emergency Assistance Grant		£55,088		
Winter Grants		£72,072		
Totals as at 31/03/2021	8,782	£46,200,824		

Service Specific Grants

B5.4 Table 9 below shows the service-specific grants received during the 2020/21 financial year. Where funding remains unspent at the end of the year, this will be carried forward to ensure that it can be spent as intended during 2021/22. Under some circumstances, the Council may be required to repay funding if conditions have not been met.

Table 10: Summary of service specific grants 2020/21

Grant Description	Amount
Contain Outbreak Management Fund Tranche 1	£371,103
Clinically Extremely Vulnerable Grant Tranche 1	£84,484
Test & Trace Grant	£50,000
Compliance & Enforcement Grant	£78,004
New Burdens Funding	£566,527
Reopening High Streets Safely funding	£tbc
Council Tax Hardship Funding	£1,177,877
Section 31 Grant - Covid-19 Business Rate Reliefs	£27,904,758
Total	£30,232,753

B5.5 These grants have been used to fund a variety of different activities linked to the Council's Covid-19 response. Some of the grants, such as the Council Tax Hardship funding and Business Rates Section 31 Grants for Covid-19 reliefs, compensate the Council for income foregone during the year as a result of government interventions in these areas of the economy.

<u>Unringfenced Funding</u>

- B5.6 As stated elsewhere in this report, the government has provided councils with a series of unringfenced grants to offset the financial impacts of Covid-19. For Maidstone, this funding received for 2020/21 amounts to £2.5m.
- B5.7 In addition it is anticipated that the council will be able to recover income losses of £2.3m under the government's Sales, Fees and Charges and Tax Income Guarantee compensation schemes which reimburse councils for 75% eligible income losses.

B6) Virements

- B6.1 In accordance with the Council's commitment to transparency and recognised good practice, virements (the transfer of individual budgets between objectives after the overall budget has been agreed by full Council) are reported to the Policy & Resources Committee on a quarterly basis.
- B6.2 Virements may be temporary, meaning that there has been a one-off transfer of budget to fund a discrete project or purchase, or permanent, meaning that the base budget has been altered and the change will continue to be reflected in the budget for subsequent years.
- B6.3 The virements made in Quarter 4 are presented in Table 9 below. These were all temporary virements.

Table 9: Virements (@ 4th Quarter 2020/21)

Reason	From	То	Value £	Perm/Temp
Fund Fourth Quarter Membership of 'Let's do Business' Fund Quarterly Subscription for	YA11 (Business Rates Growth Earmarked Balances) YA11 (Business Rates	EL20 (Business Support & Enterprise- Borough Wide Support) EN40 (Economic	7,000	Temporary
Springboard Membership	Growth Earmarked Balances)	Development)	850	Temporary
Business Rates Pool Funding for Economic Development Strategy Report	YA11 (Business Rates Growth Earmarked Balances)	EN40 (Economic Development Strategy)	5,000	Temporary
Move Unused Budgets Back to Earmarked Reserve	•	PN20 (Homelessness Prevention)	195,260	Temporary
Fund Local Plan Review Costs from Contingency	GC10 (Contingency)	EE10 (Planning Policy - Local Plan Review)	69,830	Temporary
Fund Additional Local Plan Review Costs from Business Rates Pool Reserve	YA11 (Business Rates Pilot Projects Reserve)	EE10 (Planning Policy - Local Plan Review)	15,000	Temporary
			292,940	

Part C

Fourth Quarter Capital Budget 2020/21

C1) Capital Budget: Council

- C1.1 The overall five-year Capital Programme for 2020/21 to 2024/25 was approved by the Council on 26th February 2020. Some capital funding will now come from prudential borrowing as other sources of funding are not sufficient to cover the costs of the programme, although funding does continue to be available from the New Homes Bonus (NHB).
- C1.2 The 2020/21 element of the Capital Programme (including unused resources brought forward from 2019/20) has a revised budget of £28.509m. At the Quarter 4 stage, capital expenditure of £20.123m had been incurred, representing an underspend of £8.387m. It should be noted that slippage of budgets into 2021/22 for a number of schemes totalling £6.947m was identified as part of the third quarter report.

C2) Capital Budget: Policy & Resources Committee (PRC)

- C2.1 Progress towards the delivery of the 2020/21 PRC element of the Capital Programme at the Quarter 4 stage is presented in Table 10 below.
- C2.2 At the Quarter 4 stage, expenditure of £11.565m has been incurred against an adjusted budget of £12.871m million for PRC. This is an underspend of £1.214m.

Table 10: Capital Expenditure (@ 4th Quarter 2020/21)

	Adjusted		
	Estimate	Actual to	Budget
Capital Programme Heading		March 2021	Remaining
	£000	£000	£000
	_		
Communities, Housing & Environment			
Housing - Disabled Facilities Grants Funding	591	660	-69
Temporary Accommodation	1,887	1,406	482
Brunswick Street - Costs of Scheme	4,233	2,489	1,745
Brunswick Street - Receipts	-1,502	-1,843	341
Union Street - Costs of Scheme	5,201	2,599	2,602
Union Street - Receipts	-2,100	-740	-1,360
Springfield Mill - Phase 1	1,807	1,366	441
Springfield Mill - Phase 2	1,322	787	535
Granada House Extension	125	62	63
Private Rented Sector Housing Programme	822	175	647
Affordable Housing Programme	800	16	784
Acquisitions Officer - Social Housing Delivery P/ship	80	86	-6
Street Scene Investment	96	113	-17
Flood Action Plan	50	7	44
Electric Operational Vehicles	100	16	84
Rent & Housing Management IT System	50	31	19
Installation of Public Water Fountains	15		15
Crematorium & Cemetery Development Plan	230	22	208
Continued Improvements to Play Areas	123	98	26
Parks Improvements	99		99
Total	14,029	7,348	6,681
		,	,,,,
Economic Regeneration & Leisure			
Mote Park Visitor Centre & Estate Services Building	20	17	3
Mote Park Lake - Dam Works	1,041	1,051	-10
Mall Bus Station Redevelopment	400	84	316
The state of the s			525
Total	1,461	1,153	308
Policy & Resources			
·			
Corporate Property Acquisitions	1,983	2,007	-24
Kent Medical Campus - Innovation Centre	5,800	4,740	1,060
Lockmeadow Ongoing Investment	4,000	4,068	-68
Garden Community	200	308	-108
Asset Management / Corporate Property			
	437	270	167
Biodiversity & Climate Change		270 12	167 39
	437		
Biodiversity & Climate Change Feasibility Studies Digital Projects	437 50	12	39
Biodiversity & Climate Change Feasibility Studies	437 50 150	12 27	39 123
Biodiversity & Climate Change Feasibility Studies Digital Projects	437 50 150 20	12 27 25	39 123 -5
Biodiversity & Climate Change Feasibility Studies Digital Projects Software / PC Replacement Total	437 50 150 20 231	12 27 25 109	39 123 - <mark>5</mark> 122
Biodiversity & Climate Change Feasibility Studies Digital Projects Software / PC Replacement	437 50 150 20 231	12 27 25 109	39 123 -5 122
Biodiversity & Climate Change Feasibility Studies Digital Projects Software / PC Replacement Total	437 50 150 20 231	12 27 25 109	39 123 -5 122
Biodiversity & Climate Change Feasibility Studies Digital Projects Software / PC Replacement Total Strategic Planning & Infrastructure	437 50 150 20 231 12,871	12 27 25 109	39 123 -5 122 1,306
Biodiversity & Climate Change Feasibility Studies Digital Projects Software / PC Replacement Total Strategic Planning & Infrastructure Bridges Gyratory Scheme	437 50 150 20 231 12,871	12 27 25 109	39 123 -5 122 1,306
Biodiversity & Climate Change Feasibility Studies Digital Projects Software / PC Replacement Total Strategic Planning & Infrastructure Bridges Gyratory Scheme Total	437 50 150 20 231 12,871 86	12 27 25 109 11,565	39 123 -5 122 1,306 86

C3) Capital Budget Variances (@ 4th Quarter 2020/21)

Policy and Resources Committee

C3.1 The most (financially) notable PRC items in the table above are as follows:

Kent Medical Campus (Innovation Centre) - Works are continuing with the opening of the centre scheduled for summer 2021. There have been some delays during the construction phase which means expenditure has been less than was forecast for this year.

Garden Community - Expenditure during the final quarter was greater than had been forecast but resources are available from the 2021/22 budget to fund this.

Communities, Housing and Environment Committee

C3.2 The most (financially) notable CHE items in the table above are as follows:

<u>Crematorium & Cemetery Development Plan</u> – The budget is for the construction of a new mess hut at the cemetery. Works are progressing and the project will be completed during 2021/22.

Springfield Mill - Phase 1 & 2 - Both these schemes are scheduled for completion during the first quarter of 2021/22.

Brunswick Street/Union Street - Both these schemes are scheduled for completion during the first quarter of 2021/22. Part of the 2020/21 budget for both schemes was identified for slippage as part of the third quarter report.

<u>Temporary Accommodation</u> - Five properties were purchased during the year. The remaining balance will be rolled forward and added onto the approved budget for 2021/22.

Private Rented Sector Housing and Affordable Housing Programmes – Work is progressing on the Heather House scheme, and the acquisition of Trinity Foyer was completed. Parts of the 2020/21 budgets for both schemes were identified for slippage as part of the third quarter report.

Economic Regeneration and Leisure Committee

C3.3 The most (financially) notable ERL items in the table above are as follows:

Mall Bus Station Project – the works are now taking place, and the majority of the expenditure will be incurred during 2021/22. The unused budget from 2020/21 will be carried forward to fund this.

Part D

Fourth Quarter Local Tax Collection 2020/21

D1) Collection Fund

- D1.1 A large proportion of the Council's income is generated through local taxation (Council Tax and Business Rates), which is accounted for through the Collection Fund.
- D1.2 Due to the risk in this area, including the risk of non-collection and the pooling arrangements in place for Business Rates growth, the Council monitors the Collection Fund very carefully.
- D1.3 There are statutory accounting arrangements in place which minimise the in-year impact of collection fund losses on the general fund revenue budget, however, losses incurred in one year must be repaid in subsequent years so there is a consequential impact on future budgets and the medium term financial strategy.

D2) Collection Rates & Reliefs

D2.1 The collection rates achieved for local taxation are reported in the table below, alongside the target and the equivalent position for the previous financial year.

Table 11: Local Tax Collection Rates (Q4 2020/21)

Description	Target	Actual 2020/21	Actual 2019/20
Council Tax	95.75%	96.77%	97.49%
Business Rates	95.20%	95.43%	97.52%

- D2.2 Note that although these collection rates are close to target, the targets have been adjusted in the light of what is considered to be collectible. The amount of Council Tax collected is 0.72% below the level achieved at this time last year and the amount of Business Rates collected is 2.09% below the equivalent level achieved at this time last year. It will be possible to partially offset the impact of the reductions through the government's Tax Income Guarantee scheme, which compensates local authorities for 75% of eligible losses.
- D2.3 Collection rates for Council Tax have been impacted by the Covid-19 pandemic as measures to pursue non-payment were put on hold at the end of March. Therefore telephone chasing and additional reminder letters which would normally have taken place over the first quarter of the year were suspended and are likely to have adversely impacted on the overall collection rate.
- D2.4 Since the start of lockdown, hardship fund discounts of £150 have been awarded to 7,692 working age local council tax support (LCTS) recipients, using funding from the government's Covid-19 Hardship Fund scheme. A 13.6% increase in LCTS caseload has been observed since pre-Covid-19 budget expectations were set for 2020/21.
- D2.5 As part of the government's support package to businesses in response to the Covid-19 pandemic, 100% business rates relief was granted to retail, hospitality, leisure businesses and nurseries for 2020/21. The government has reimbursed the council for its lost business rates income through grants amounting to £27.9m, of which £12.3m will be retained by

- Maidstone. This has improved the council's cash flow position for 2020/21, and also reduced risks associated with non-collection, to some extent.
- D2.6 The grants do introduce some additional risks and complications to future business rates income. Firstly, if businesses cease trading during 2020/21 then the entitlement to rates relief is lost and the council will need to repay its share of the compensating grant to government. Secondly, since the reliefs were announced after councils had set their budgets for 2020/21, the reduction in income from business rates will create a significant deficit within the collection fund. It will be necessary to set aside a proportion of the grants to make good this deficit over the coming years.

D3) Kent Business Rates Pool

- D3.1 The council has continued to participate with other Kent authorities during 2020/21 in order to maximise the proportion of business rates growth it is able to retain. Forecast pooling gains for Maidstone Borough Council amount to £0.335m for 2020/21, which is in line with our projections at the start of the financial year. The impact of the grants received from government to offset Covid-19 reliefs has helped to ensure that the pool has not been adversely impacted by the pandemic. As in previous years, this funding is allocated to spending which supports the delivery of the council's Economic Development Strategy.
- D3.2 As part of the pooling arrangements, pool members share the risks, as well as the rewards of pool membership. The additional reliefs and associated grant funding mentioned previously within section D2 help to minimise the risks of pooling during 2020/21.
- D3.3 The eventual impact of Covid-19 on the business rates retention scheme is extremely difficult to forecast, due to the number of unknowns e.g. how long the government's containment and business support measures will be in place for, and the longer term impacts on local, national and global economies.
- D3.4 Some external analysis was therefore commissioned to inform thinking around the future of the Kent Business Rates Pool. The results of this initial work indicate that pool members would need to incur uniform reductions in business rates income of over 11.9% before the pool would make an overall loss. At present, none of the pool members are forecasting losses at or close to this level, however, we will continue to monitor this closely over the next year.

Part E

Reserves & Balances 2020/21

E1) Reserves & Balances

- E1.1 The combined total of the General Fund balance and Earmarked Reserves as at 1 April 2020 was £16.6 million. The makeup of the balance, and the forecast movements during 2020/21 are presented in Table 13 below. The provisional year end position reflects an overall increase of £0.1m in the unallocated general fund balance.
- E1.2 The closing balance enables a minimum general fund balance of £4.0 million to be maintained, as agreed by full Council in February 2021.

Table 13: Reserves & Balances at 31 March 2021

	Balance at 1 April 2020	Movement in 2020/21	Estimated Balance at 31 March 2021
		£000	
General Fund			
Unallocated balance	8,819	91	8,910
Sub-total Sub-total	8,819	91	8,910
Earmarked Reserves			
Local Plan	309	-309	0
Neighbourhood Plans	75	22	97
Planning Appeals	286	0	286
Civil Parking Enforcement	165	4	169
Homelessness Prevention & Temporary Accommodation	681	92	773
Business Rates Earmarked Balances	3,887	-99	3,788
Occupational Health & Safety	31	-31	0
Lockmeadow Complex	335	-335	0
Future Funding Pressures	1,589	-620	969
Trading Accounts	30	0	30
Future Capital Expenditure	432	699	1,131
Invest to Save Reserve	0	500	500
Commercial Risk Reserve	0	500	500
Funding for future collection fund deficits	0	13,595	13,595
Resources carried forward from 2020/21 to 2021/22	0	1,077	1,077
Sub-total	7,820	15,095	22,915
Total General Fund Balances	16,639	15,186	31,825
Total excluding collection fund deficits	16,639	1,591	18,230

Table 13: General Fund and Earmarked Balances at 31 March 2021

- E1.3 The movement in the unallocated general fund balance reflects the anticipated underspend of £1.2m for 2020/21, in accordance with the recommendations set out in the covering report. In the event that this recommendation is not agreed, or the final outturn figure should change, then this may change the closing balance on the general fund. The 2020/21 underspend is offset against amounts brought forward from 2019/20 and spent during 2020/21, and balances totalling £1m for the Invest to Save and Commercial Risk Reserves which have been formally earmarked from the unallocated general fund balances. These amounts had previously been notionally set aside within the general fund but not formally earmarked.
- E1.4 Earmarked balances have increased significantly, however this is largely due to amounts set aside to offset future deficits on the collection fund, particularly in relation to business rates. In response to the Covid-19 pandemic, the government announced that business rates relief to the retail, leisure and hospitality and nursery sectors would be expanded to 100%, with the loss of income to billing authorities being compensated through section 31 grants. As section 31 grants can only be paid into the general fund, this has created a significant deficit on the collection fund for 2020/21, which will need to be repaid by the general fund and preceptors over the next 3 years in accordance with regulations. Maidstone Borough Council's share of this deficit is £13m. It is therefore prudent to set aside the grant funding in order to mitigate the impact of the collection fund deficits on future revenue budgets. This reserve has also been used to fund the correction of a historical incorrect debit balance on the balance sheet in 2020/21.
- E1.5 Removing the impact of the balances which relate to the collection fund, the overall movement in reserves including earmarked reserves is a net increase of £1.76m.

Part F

Treasury Management 2020/21

F1) Introduction

- The Council has adopted and incorporated into its Financial Regulations, the Chartered Institute of Public Finance and Accountancy's Treasury Management in the Public Services: Code of Practice (the CIPFA Code).
- The CIPFA Code covers the principles and guidelines relating to borrowing and investment operations. On 26th February 2020, the Council approved a Treasury Management Strategy for 2020/21 that was based on this code. The strategy requires that Policy & Resources Committee should formally be informed of Treasury Management activities quarterly as part of budget monitoring.

F2) Economic Headlines

- During the Quarter ended 31st March 2021, the Council's Advisors, Link Asset Services, reported:
 - Bank of England's Monetary Policy Committee kept Bank Rate and quantitative easing (QE) unchanged on 4th February and on 18th March 2021. The minutes of the Monetary Policy Committee in February 2021 made it clear that commercial banks could not implement negative rates within six months, and by that time the economy would be expected to be recovering strongly and so there would be no requirement for negative rates.
 - The Budget on 3rd March increased fiscal support to the economy and employment during 2021 and 2022 followed by substantial tax rises in the following three years to help to pay the cost for the pandemic. This will help further to strengthen the economic recovery from the pandemic and to return the government's finances to a balanced budget on a current expenditure and income basis in 2025/26.

F3) Interest Rates

The Council has appointed Link Group as its treasury advisor and part of their service is to assist the Council to formulate a view on interest rates. The PWLB rate forecasts below are based on the Certainty Rate (the standard rate minus 20 bps) which has been accessible to most authorities since 1st November 2012.

Link Group Interest Rate	e 8.3.21											
	Jun-21	Sep-21	Dec-21	Mar-22	Jun-22	Sep-22	Dec-22	Mar-23	Jun-23	Sep-23	Dec-23	Mar-24
BANK RATE	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10
3 month ave earnings	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10
6 month ave earnings	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10
12 month ave earnings	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20
5 yr PWLB	1.20	1.20	1.20	1.20	1.20	1.20	1.30	1.30	1.40	1.40	1.40	1.40
10 yr PWLB	1.60	1.60	1.60	1.70	1.70	1.70	1.80	1.80	1.90	1.90	1.90	1.90
25 yr PWLB	2.10	2.10	2.20	2.30	2.30	2.30	2.40	2.40	2.50	2.50	2.50	2.50
50 yr PWLB	1.90	1.90	2.00	2.10	2.10	2.10	2.20	2.20	2.30	2.30	2.30	2.30

The coronavirus outbreak has had huge economic impact on the UK and to economies around the world. After the Bank of England took emergency action in March 2020 to cut Bank Rate to first 0.25%, and then to 0.10%, it left Bank Rate unchanged at its subsequent meetings.

As the interest forecast table for PWLB certainty rates, (gilts plus 80bps), above shows, there is likely to be little upward movement in PWLB rates over the next three years as the Bank of England is not expected to raise Bank Rate during that period as inflation is not expected to be sustainably over 2%.

F4) Council Investments

The council held investments totalling £16.16m as at 31st March 2021. A full list of investments held at this time is shown at Table 14 below. All investments are held in either short term notice accounts or as short-term fixed rate deposits, to be readily available when required for business grants and to fund the capital programme.

Table 14: Short-Term Investments (4th Quarter 2020/21)

Counterparty	Type of Investment	Principal	Start	Maturity	Rate of	MBC Ci	redit Limits
		£	Date	Date	Return	Maximum Term	Maximum Deposit
Goldman Sachs International Bank	Callable Deposit	2,000,000			0.23%	6 Months	£5,000,000
Lloyds Bank Plc	Callable Deposit	1,000,000			0.10%	6 Months	£5,000,000
Handelsbanken	Callable Deposit	2,280,000			0.10%	12 Months	£5,000,000
Santander	Callable Deposit	5,000,000			0.35%	6 Months	£5,000,000
HSBC Bank	Callable Deposit	2,880,000			0.05%	12 Months	£5,000,000
Brentwood Borough Council	Fixed Term Deposit	3,000,000	05/03/2021	07/04/2021	0.10%	5 Years	£8,000,000
		16,160,000					

Investment income to 31st March 2021 totals £28,900 against a budget of £100,000 with an average rate of 0.16%. The Bank of England brought down rates in March 2020 and it is expected that they will remain low for the foreseeable future (as explained above). This has resulted in investment rates being very low, especially in liquid instruments, which has meant the Council has received low returns and will continue to do so.

F4) Council Borrowing

The Council held external borrowing amounting to £11m at 31st March 2021, all with Local Authorities. A list is shown at Table 15 below. Short term borrowing rates have been extremely low and cash has been readily available from local authorities, which has been the preferred type of borrowing to date. However, the Council is currently looking at other borrowing options such as UK Municipal Bonds Agency, PWLB (after the positive result of the consultation) and other financial institutions. It is the Council's aim to have a mixture of short and long term borrowing in order to spread the risks associated with interest rates and refinancing.

Table 15: Council Borrowing (4th Quarter 2020/21)

Counterparty	Type of Institution	Principal	Start Date	Maturity	Rate of
		£		Date	Return
Bridgend County Borough Council	Local Authority	3,000,000	30/12/2020	30/06/2021	0.12%
Warwick District Council	Local Authority	2,000,000	30/12/2020	30/06/2021	0.12%
London Borough of Tower Hamlets	Local Authority	4,000,000	20/11/2020	20/05/2021	0.10%
Lincolnshire Coiunty Council	Local Authority	2,000,000	22/03/2021	22/04/2021	0.06%
		11,000,000			

Part G

Maidstone Property Holdings 2020/21



G1) Maidstone Property Holdings Ltd. (MPH)

- G1.1 MPH is a wholly-owned subsidiary of the Council and was incorporated on 30th September 2016. It is primarily a vehicle for letting residential properties on assured short-hold tenancies. The company currently holds two properties on 22 year leases from the council.
- G1.2 An Internal Audit review identified that there should be a mechanism in place to enable the company to formally report to the Council. Given the current level of activity within the company is relatively low, it was decided that this would be done via the quarterly budget monitoring process (to the Policy and Resources Committee). This section of the report provides an overview of the activity and performance of the company for the year to date.
- G1.3 The MPH financial year-end was changed to 31 March, in order to align with the Council's financial reporting period. The external audit of the 2019/20 accounts is complete and an unqualified audit opinion was received from the company's auditors, UHY Hacker Young. The audit accounts have now been filed in accordance with Companies House requirements.
- G1.4 On 18th December 2019, full Council accepted the Policy and Resources Committee recommendations and formally adopted the new Articles of Association, Operational Agreement, Services Agreement and Business Plan. The Services Agreement and Operational Agreement have subsequently been signed and sealed, and the amended Articles of Association submitted to Companies House.

G2) MPH Headlines

- G2.1 Net rental income for 2020/21 totals £138,274 (2019/20 £174,630). This represents rent charged to tenants, less costs recharged by the managing agent. The year on year reduction in net rent has arisen from increased repairs and maintenance costs, and a proportion of 2019/20 costs charged in 2020/21.
- G2.2 As at 31 March 2021, rent arrears totalled £8,044. £4,749 of this balance has now been paid and the accommodation team will continue to pursue recovery of the amounts which remain outstanding. There were two vacant flats at 31 March, however both have since been occupied. At the date of writing the report there is one vacant flat at Lenworth House which is being marketed by the managing agent.
- G2.3 The Council receives income from the company through charges made for services provided, and the property lease. After these charges and other expenses, it is expected that the company will achieve a breakeven position for 2020/21.
- G2.4 As company activity increases over time, governance and reporting arrangements will be kept under review to ensure that they remain appropriate and commensurate with the scope of activity and associated risks.
- G2.5 Since the end of the 2020/21 financial year, management of these units has transferred from an external agent to the Council's in-house accommodation team. Market rental units at Brunswick and Union Street were transferred to MPH on 22-year leases from the Council. The units consist of 24 2-bedroom flats at Brunswick Street and 16 flats at Union Street which are 1- and 2-bedroom units. 23 of the 40 flats had been let to tenants at the date of writing the report. In addition to these units, a residential house has transferred from the Council to MPH on a similar lease, and further 14 flats at Springfield Place are due to transfer shortly.